

hitting in of a nail, or in thinking of the problem of evil, or in finding a remedy for malaria, or in dating a Dead Sea scroll, or in the conduct of a union meeting, or in the solution of a mathematical problem.

This was an inevitable development, as we look back upon the process now, for once the Bible and classical literature ceased to be regarded as depositories of knowledge of facts, once men ceased to go to Genesis or to Aristotle for the fact of natural or social history, scholarship, or the search for truth became boundless in reach. Liberty of thought became inextricably attached to the ideal of the unity of knowledge. And so it is natural that today theologians, giving the Bible a fresh reading, see that work or practical activity was not said to be a curse on man, but rather a fulfillment of God's order to man to subdue the earth, so that it may serve his needs and ideals; and intellectual history now traces Western civilization back to this very will to work, to be practical, to create—a will that, as a contemporary theologian puts it, "asserted itself in history by breaking down the barriers which separated the 'merely industrial' or 'merely useful' kinds of work from the 'higher' kinds."

Now, this complex development of ideas and of civilization was, I feel sure, written on the Ezra Cornell's mind, which he summarized in the phrase that is on the seal of the University: "I would found an institution where any person can find instruction in any study."

When Edmund Ezra Day asked Irving Ives to place his School of Industrial and Labor Relations on the campus at Ithaca and to make it an integral part of the university, he acted in the spirit of Cornell and White, and in the spirit of Plato and the humanities, and of all those elements of our religion and culture that are alive and significant for life. Day and Ives, knowing that work is a primary concern of man and of society, and that a substantial aspect of civilization is the system of relations among men who work, and between workers, employers, government, and society, founded a school of industrial and labor relations within a university that does not recognize a classification of subjects into liberal and illiberal, or theoretical and practical, or sacred and profane,—a school within a university conducted on the principle that narrow subjects must be studied broadly and deeply, that theories must be tested by practice, and that practical activities must be investigated for valid empirical generalizations, for the one in the many that they may contain.

The establishment of the School broke new ground in American education. We who are intimately connected with the School know that only men who have no responsibility have the right to leave ideas vague. We have the responsibility to turn ideals into practicalities, and to seek near—and even immediate—means to distant ends. We are, however, not gods but men. We do not expect to complete that which is by its nature and infinite task, or to find perfections where only approximations are possible. And so, while we are proud of our functions and purposes, we are humble in the awareness of our imperfections and limitations; yet we hope that, young or old, we shall never want to take in sail, and that it will ever be our determination, as it is our destiny, to strive and to seek to fulfill the ideals of Ives and Day, for whom—with apologies to Thoreau—there will ever be ample room in the world of living men.

A TRACTOR FOR DAMPAU

Mr. KEATING. Mr. President, to those of us who are so involved with the formulation of U.S. foreign policy and the execution of the foreign aid pro-

gram, it is gratifying and refreshing to hear of the activities of private individuals in parallel fields.

I was pleased to learn recently of the fine job one of my New York constituents is doing with the International Voluntary Services in Vietnam. Dan Leaty of Ontario, N.Y., has been with International Voluntary Service a little less than a year and has been carrying out his duties primarily in the village of Dampau. His dedication to his work and to the people of Vietnam has inspired the people of his own hometown to see what they could do to help this village.

Many of the men and women in Dampau have been driven from their homes in the mountains by Chinese Communist guerrillas. They are starting anew to build a home out of the jungle.

Through Dan Leaty came a plea from a missionary in Dampau for a tractor to help turn barren earth into fertile land. Immediately, Dan's fellow citizens in Ontario rallied behind the missionary request. Through funds provided by church and civic organizations as well as through personal donations, a tractor complete with plow and tools will soon be presented to the people of Dampau.

Mr. President, the enthusiasm Dan Leaty and his community of good neighbors have put into this project has my highest commendation. America needs more men like Dan Leaty with his pioneering spirit and more towns like Ontario, N.Y., whose citizens are willing to share what they have with the less privileged people of the world. Their efforts have contributed immeasurably to a better and more productive Dampau and, in turn, have contributed toward a better understanding of America in this tiny village. The tractor they have donated will stand as a lasting symbol of friendship between American and Vietnam.

ORDER FOR ADJOURNMENT FROM TODAY UNTIL 11 O'CLOCK ON MONDAY, MAY 13, 1963

Mr. MANSFIELD. Mr. President, I ask unanimous consent that when the Senate adjourns today, it adjourn to meet at 11 o'clock on Monday morning next.

The PRESIDING OFFICER. Without objection, it is so ordered.

PROGRAM FOR THE REMAINDER OF THE DAY

Mr. MANSFIELD. Mr. President, for the information of Senators, in view of the fact that one of our distinguished colleagues, the Senator from Arizona [Mr. GOLDWATER], will be honored this evening by a dinner being given him in recognition of his services as the former chairman of the Republican Senatorial Campaign Committee, I should notify the Senate, with the concurrence of the distinguished minority leader, that the Senate will not be in session too late today, so that all interested Republicans can attend the dinner in honor of our colleague. I understand that it is a \$1-plus a plate dinner. [Laughter.]

Mr. DIRKSEN. Mr. President, if my distinguished friend will yield, he is invited also, if he can scare up \$1,000.

Mr. MANSFIELD. The minority leader is talking to a Democrat.

INTERIM REPORT BY PREPAREDNESS INVESTIGATING SUBCOMMITTEE WITH RESPECT TO CUBA

Mr. STENNIS. Mr. President, the Preparedness Investigating Subcommittee of the Committee on Armed Services has filed a report with the full committee on the first phases of the hearings it has been conducting with reference to the military buildup in Cuba and with particular reference to our intelligence activities and operations in connection with Cuba during the year 1962 and to date.

In addition to the report we filed with the committee, which is a secret report and necessarily so because it involves the security of the Nation, we have released to the press and to the public a so-called "sanitized" version of that report which carries all the information and comment thereon which is permitted under the rules for release of security matters of this nature.

I shall present today a fairly brief statement with reference to the activities of the subcommittee so far on this subject and some brief comment upon some major phases of the report.

First, I invite attention to the fact that, so far as the Senator from Mississippi knows, this is the first extensive hearing ever held on a major activity of the CIA and related intelligence activities, and the first report made thereon. Some hearings held of a major nature might have been held, but I have not been able to run across any report which was filed.

This was not an investigation of the CIA at all, but was considered to be a starting point for a better understanding of the problem with references to Cuba and what developed there, and some of the reasons why.

The members of the subcommittee who followed the testimony now have a better understanding of the problem of detection and analysis of information from human sources or other sources. The Government has had to carry on intelligence checks not only with reference to Cuba, but also with reference to many other places in the world. We have a better understanding of, and some sympathy with respect to the problems presented in connection with this matter.

At the conclusion of this phase of the testimony, there was some difference of opinion among the members of the subcommittee as to what should be in the report, as to what should be said and how it should be said. Without anyone yielding one bit in principle, as a result of an exchange of thought and suggestions, which was very thorough and certainly very helpful to me—and I think to the other members of the subcommittee—we now are filing a unanimous report, agreed to by all the members. I

think that within itself it is a contribution with reference to this problem.

The subcommittee now consists of the Senator from Missouri [Mr. SYMINGTON], the Senator from Washington [Mr. JACKSON], the Senator from South Carolina [Mr. THURMOND], the Senator from Massachusetts [Mr. SALTONSTALL], the Senator from Maine [Mrs. SMITH], the Senator from Arizona [Mr. GOLDWATER], and myself; and I have the privilege of being the present chairman.

I invite attention of Senators to the secret report. It will be kept on file and accessible to any Member of the Senate or any Member of the House, so far as that is concerned, at the Committee on Armed Services and at the Preparedness Investigating Subcommittee, each of which is located on the second floor of the Old Senate Office Building. I commend the reading of the report to each Member of Congress. There are deletions, necessarily, of facts as well as comment thereon, from the report which went out to the press, but I think there is much solid matter in the report, so far as the material it proposes to cover is concerned.

Mr. President, while our investigation is not yet complete and will continue, the subcommittee has now filed with the Committee on Armed Services an interim report which is directed primarily to the military developments in that unhappy island and our intelligence activities and operations in connection with them.

The interim report filed with our parent committee was necessarily classified as "Secret" since it contains information which, if publicly released, would have affected our national security adversely. However, consistent with our pledge to make all the facts public to the extent permitted by national security adversely. However, consistent with our pledge to make all the facts public to the extent permitted by national security considerations, all of the facts and information contained in the report which can be made public under security regulations are now being released to the press and the public.

The subcommittee endeavored to make its interim report as factual as possible. When the evidence thus far presented to us was inadequate to enable us to arrive at definitive conclusions—as was true with respect to the number of Soviet troops now in Cuba and with respect to the question of whether concealed strategic missiles remain there—we have frankly said so. When deficiencies or inadequacies in our intelligence operations appeared, we have candidly pointed them out. In those cases where credit was due to our intelligence people, we have been equally candid.

I would like to discuss briefly some of the major findings of the interim report. As I have stated, it is directed primarily to our intelligence operations prior to, during and after the crisis last fall.

Mr. President, last October we escaped being confronted with operational strategic missiles on our very doorstep by a very narrow margin. We may be thankful indeed that our photographic reconnaissance last fall was able to

identify all strategic weapon systems in Cuba before they became fully operational and to spell out their locations and performance characteristics—all in a limited period of time and despite adverse weather and an almost completely closed society. At the same time, it is important to note that photographic reconnaissance has certain inherent limitations and that the absence of photographic confirmation of a report or reports does not necessarily mean that such reports are untrue. It is to be hoped that useful lessons have been learned from these facts.

From the testimony thus far presented, it appears to the subcommittee that a reasonably competent job was done by the intelligence community in acquiring and collecting intelligence information and data. We found also, however, that faulty intelligence evaluation of the data, coupled with the philosophical conviction of the intelligence officials that it would be contrary to Soviet policy to introduce strategic missiles into Cuba, resulted in some intelligence judgments and evaluations which later proved to be erroneous. A factor which contributed to the faulty evaluations was the tendency of the intelligence community to downgrade and discount the reports of Cuban refugees and exiles.

(At this point Mr. INOUYE took the chair as Presiding Officer.)

Mr. STENNIS. Mr. President, I do not mean to suggest they should accept everything which is said, but perhaps there has been a tendency to overdowngrade the reports of Cuban refugees. Perhaps that would be a more accurate way to state it.

A few of the instances of faulty intelligence judgment and evaluation deserve specific comment.

The evidence was undisputed that it was not until after a confirming picture was obtained on October 25, 1962—3 days after the President spoke to the Nation—that it was established by the intelligence community that organized Soviet ground combat units were indeed present in Cuba. While I will not comment on this fact at length, its importance should be obvious to all.

In addition, as the subcommittee report points out, the number of Soviet troops in Cuba was substantially underestimated by the intelligence community throughout the crisis. On October 22, 1962—the day the President spoke—our intelligence people estimated that there were 8,000 to 10,000 Soviets in Cuba, including civilian technicians. They now say that, at the height of the buildup last October, there were at least 22,000 Soviet troops on the island.

Despite numerous reports of their presence, it was not until photographic evidence was obtained on October 14, 1962, that the intelligence community concluded that strategic missiles had, in fact, been introduced into Cuba. On this point it is clear to the subcommittee the intelligence evaluation was strongly influenced by the community's conviction that the introduction of such missiles would be contrary to Soviet policy and that, as a result, indicators that such missiles were being installed were not given proper weight.

On the other hand, the subcommittee found no evidence that there was a photography gap between September 5 and October 15, and no factual support for the charge that prior to October 14 a conflict or deadlock existed between Central Intelligence Agency and the Strategic Air Command which resulted in the transfer of the U-2 flights from CIA to SAC.

I emphasize that finding because there was a great deal of confusion and misleading information from various sources, about a terrible gap due to some conflict or difference between the CIA and SAC. There was not a scintilla of evidence to support that charge. To the contrary, all the evidence—positive strong, emphatic evidence—was to the effect that there was the closest coordination, cooperation, and working together between them all the way through. There was no evidence of a conflict or a so-called gap.

We inquired closely into the many reports that strategic missiles and other offensive weapons are now concealed in Cuba in caves and elsewhere. All of the intelligence chiefs expressed the opinion that all such weapons have been removed, but each readily admitted that, in terms of absolutes, it is quite possible that some remain. Since absolute assurance on this question can come only from thorough on-site inspection by reliable observers, which we have not had, there is reason for grave concern about this matter.

In this connection, the evidence disclosed that there are literally thousands of caves and underground caverns in Cuba and that many of these are suitable for the storage and concealment of strategic missiles and other offensive weapons. Military activity has, in fact, been observed in connection with a number of these caves, but it is the view of our intelligence people that they are being utilized for the storage of military supplies and gear associated with the weapons we know to be in Cuba, and not for the storage of strategic offensive weapons. Admittedly, this judgment is based substantially on the negative evidence that there is no affirmative proof to the contrary.

Strategic missiles and weapons may or may not be in Cuba at this time. The absence of conclusive evidence one way or the other at this point prevents the subcommittee from reaching a definite conclusion. However, the importance of ascertaining the truth about this matter cannot be overemphasized. The testimony established that if all missiles and associated equipment and the necessary personnel are readily available in Cuba in a state of maximum readiness, the Soviet medium range—1,100 miles—ballistic missile could be made operational in a matter of hours. Thus, if it should be true that these missiles and their associated equipment remain in Cuba, the danger and peril is clear and obvious.

The evidence upon the number of Soviet troops now in Cuba was similarly inconclusive. Our intelligence people estimate that about 5,000 Soviets were withdrawn following the October confrontation, leaving, according to intelligence estimates, about 17,500 Soviets in

Cuba. Another 4,000 to 5,000 Soviets have been withdrawn since the first of the year, our intelligence people say. However, despite this, they have not changed their estimate of 17,500. This indicates to the subcommittee, at the least, a low level of confidence in the original estimate. There is also some doubt in our minds as to the adequacy of information on the number of newly arriving Soviets. The intelligence chiefs agree that there is no evidence that any of the combat ground troops associated with the four mobile armored groups have been withdrawn.

I wish to make one comment about the figure of 17,500 Soviet troops in Cuba and the intelligence that 4,000 or 5,000 have been withdrawn since the first of this calendar year, when in the same sentence it is said that they have not changed their estimate of the figure of 17,500? That statement is difficult to understand on the surface, but I think it is partly explained by the fact, as I understand, that the figure 17,500 is not a firm figure, whereas the figure of 4,000 to 5,000 believed to have been withdrawn is a firm figure.

Bearing in mind the lack of hard evidence on the question and the substantial underestimation of last fall, we conclude that no one in official U.S. sources can tell, with any real degree of confidence, how many Russians are now in Cuba. We feel that the official 17,500 estimate is perhaps a minimum figure. Other sources—primarily refugee and exile groups—estimate that as many as 40,000 Soviets are now in Cuba.

In any event, it is conceded that the combined Soviet and Cuban forces now in the island are quite powerful defensively and could offer severe opposition to any attack. These Communist forces have an extensive and quite numerous array of modern weapons, including some of the latest types in the Soviet arsenal. They are admittedly capable of suppressing any internal rebellion or revolt mounted without external support. It is clear that an invasion from without, to have a fair chance of success, would require large forces, extensive sea-borne landing efforts, and adequate air cover.

I think it is fair to say, too, that these Soviet soldiers there, particularly the hard, armored units, could control Castro, too.

Thus, as the interim report points out, aside from the threat which Cuba presents militarily and as a base for subversive activities, the continued presence of the Soviet forces in Cuba is a most effective shield against either internal revolt or invasion by external forces. The ringing of the island by the Soviet air defense and missile systems, and the islandwide evidence of impressive, powerful, armored Russia troop units, all apparently immune from attack, is a psychological damper to the fires of revolt. We can only expect, under existing conditions, that whatever capacity and will to resist communism which now exists among the people of Cuba will further wither and shrink at time goes by.

I would like to emphasize, Mr. President, that in preparing its interim report

the subcommittee was fully conscious of its obligation to make the pertinent facts available to the public to the maximum extent possible. No facts have been withheld except those which might compromise or jeopardize our intelligence operations and activities or otherwise give aid and comfort to our enemies.

We have set forth the facts in as concise, orderly, and logical manner as possible. We hope that this report, and any subsequent reports on this subject which the subcommittee may issue, will be useful and valuable both in spotlighting the activities with respect to Cuba and in meeting the basic right of the people of the United States to be fully informed.

I have only a few personal remarks to make before I yield the floor, but first I wish to say a special word about my very strong and deep feeling, official and personally, for the members of the subcommittee, and the very fine way in which they worked on this subject, and their interest and zeal and firm purpose in having a worthwhile report submitted, as far as it could go, and that it be accurate and to the point.

Not the slightest element of partisanship or political consideration has entered into the treatment of this subject.

The Senator from Washington has asked me to yield to him, because he has a pressing matter to attend to. I will yield to him first, and make my personal remarks later.

Mr. JACKSON. Mr. President, I thank the Senator. I wished to call attention to a matter that I believe—and I am sure the chairman of the subcommittee will agree—is a very important part of the inquiry made by the subcommittee.

I refer, of course, to the deep concern of the subcommittee in its inquiry with respect to the placing in Cuba of offensive ballistic missiles. I believe the record should disclose, so that the American people will fully understand, that the Director of the Central Intelligence Agency, Mr. John McCone, had predicted, as early as August, that the unusual activity then underway by the Soviets in relation to Cuba indicated to him that one thing they could be up to was the placement of ballistic missiles in Cuba. This information was brought to the attention of the committee on March 12, 1963, when Mr. McCone testified. Am I correct?

Mr. STENNIS. The Senator is correct. Mr. McCone said he based that tentative conclusion on intuition.

Mr. JACKSON. I will read from the censored part of the testimony. It is also my understanding that he was the only one in the intelligence community who had come to this conclusion early in August. The record, I believe, will so disclose.

Mr. STENNIS. The chairman, of course, could not be certain about it. So far as he knows, that is correct.

Mr. JACKSON. I should like to read a part of the censored testimony, taken on March 12, 1963. It has been cleared for release. It is a very brief excerpt, and I will not detain the Senator for long. It reads:

Senator JACKSON. As a matter of fact, Mr. McCone, as I recall, either in the previous meeting or some place else, it was my recollection that you were one of the first to suspect, based on judgment on your part, that the Soviets might put in missiles, MRBM's or IRBM's, in Cuba.

Mr. McCONE. That is correct; that is correct.

Senator JACKSON. Would you just elaborate on that a little.

Mr. McCONE. Yes.

We detected the movement of, unusual movement—

Senator JACKSON. What was that date?

Mr. McCONE. Well, I am speaking now of late July and early August—we detected an unusual movement of men and materiel of an unidentified nature in the direction of Cuba in late July, and it started to arrive in August. I came to the conclusion that the only explanation was, let us say one of the explanations of this unusual movement would be, that they were preparing to place offensive missiles in Cuba, and I so reported my views on August 10.

I had no hard intelligence.

Senator JACKSON. This was a matter of your intuitive judgment.

Mr. McCONE. This was a matter of judgment. I had no hard intelligence.

I left on August 23, and I was gone until the 24th of September.

I instructed CIA to put out a daily special report on intelligence findings, and they started it on August 24, and continued it until September 19, at which they thought it was duplicative of other information carried in our regular bulletin. I emphasize that there was no hard intelligence to support my position.

Intuitive, I could reach no other conclusion, I couldn't understand why these surface-to-air missile sites were there, so useless for protecting the island against invasion.

They must be there, in my opinion, to shield the island against observation from aerial reconnaissance.

That is a quotation from the censored testimony of March 12.

Mr. STENNIS. Mr. President, I now wish to yield to the Senator from Massachusetts, who has a pressing engagement elsewhere.

Mr. JACKSON. I wish the RECORD to show that Mr. McCone foresaw what was later to be developed. I believe he deserves great credit for making this information known.

Mr. STENNIS. We can come back to this point later. I wish to yield to the Senator from Massachusetts now, because he has a pressing engagement elsewhere.

Mr. SALTONSTALL. Mr. President, I appreciate the Senator's yielding to me. I agree with what the Senator from Washington has said about Mr. McCone. I have a very high regard for him. If the Senator from Missouri, who is on his feet, will permit me to do so, I should like to make only a brief statement, because I really must keep an engagement elsewhere, but at the same time I do not want to disconcert him.

Mr. SYMINGTON. Of course I am glad to defer to my distinguished friend from Massachusetts.

Mr. SALTONSTALL. I appreciate the Senator's courtesy.

With reference to the report the Senator from Mississippi has presented, it is very important to emphasize that the subcommittee has made no recommendation.

tions. It has reached certain conclusions, but it has made no recommendations, because this is an interim report; it is not a final report. The subcommittee intends to keep its eyes on this problem for a long time to come.

Secondly, it is very clear that one of the conclusions is, as the Senator from Mississippi has pointed out, that this operation gives the Soviets a foothold in the Western Hemisphere. That it is a problem that we must consider. We must keep it actively in our minds, and be alive to it.

Thirdly, I point out that by unanimous agreement, the subcommittee did not go into the question of the past. It determined that it was a matter for the Preparedness Subcommittee to consider, that the subcommittee had to look forward; that what was past was past; and that we had to start with the facts we now find and that we had to work forward to the best possible advantage.

I point out those three things, because I know the subcommittee was unanimous in reaching the conclusion that it should not make any recommendations, and also that it should not at this time go into the questions of the past.

I congratulate the Senator from Mississippi on the effort that he put into the report, and the great energy he used in persuading the subcommittee to be unanimous on the subject. I thank the Senator from Mississippi, and I appreciate the fact that the Senator from Missouri gave me this opportunity to make these remarks.

Mr. STENNIS. I thank the Senator, and again express my great appreciation for his very fine work and cooperation.

The Senator has made reference to the past. Does he refer to the Bay of Pigs operation?

Mr. SALTONSTALL. That is correct.

Mr. STENNIS. I should now like to yield to the Senator from Missouri, who had previously asked me to yield to him.

Mr. SYMINGTON. Mr. President, I wish to join the Senator from Massachusetts and the Senator from Washington in commending the able chairman of the Preparedness Subcommittee. He has done excellent work in the preparation of the report. I commend also his staff. The American people will be very glad to receive these facts with respect to what actually transpired in those critical days last fall.

Mr. STENNIS. I thank the Senator from Missouri for the fine contribution in connection with the report and his wise counsel.

Mr. SYMINGTON. I thank the Senator, and join in commending the very able Director of the Central Intelligence Agency, Mr. McCone. As Senators know, I was eager to see him confirmed for this position, because of his extraordinary management capacity, as so well demonstrated in private business and in Government in the past.

Unfortunately, Mr. McCone's intuition, was not reflected in the actions of the Air Force and the other departments which have to do with our intelligence, because, again unfortunately, although Mr. McCone also wisely told his own or-

ganization about his apprehensions, that information was not passed on to the intelligence apparatus. Therefore, there could be no criticism of the President or the intelligence apparatus for not having acted on such information. I have been assured that will not occur again.

We know Mr. McCone was whipping together a new organization, and from this time forward I am sure that the people in his agency will be very desirous of promptly transferring his thoughts, not only to the Department of Defense and the Department of State, but also to the Joint Intelligence Board and to the President of the United States.

Mr. JACKSON. Mr. President, will the Senator from Missouri yield?

Mr. SYMINGTON. I am glad to yield.

Mr. JACKSON. We must conform to the rules of propriety. I should like to comment on to whom and on what dates in August Mr. McCone passed on his apprehensions.

In response to the Senator's statement, if he will refer to the hearing transcript, he will find an answer to this matter.

Mr. SYMINGTON. I am sure we understand each other. I believe it is fair to say that my information was confirmed by what Mr. McCone said to me. I discussed this subject with Mr. McCone; and I have already mentioned it on the floor of the Senate.

Mr. JACKSON. If the Senator from Missouri will refer to the transcript of the testimony on March 12, he will find the answer to this matter he has raised. I do not believe it is proper for me to discuss this question on the floor of the Senate; therefore, I shall let the Record stand in that regard.

Mr. GOLDWATER. Mr. President, will the Senator from Mississippi yield?

Mr. STENNIS. Had the Senator from Missouri finished?

Mr. SYMINGTON. Again, I express my appreciation for the fine report submitted by the very able Senator from Mississippi with respect to this most important subject. I now ask him this question: Regardless of what we have done in the past, does he not agree that the presence of large Soviet forces in Cuba, at least from the standpoint of the development of subversion in Central and South America, constitutes a menace to the security of the United States?

Mr. STENNIS. I heartily agree. The report in effect so states, even though we did not spell out the details on that point to as great an extent as we could have done. Before I yield the floor I shall have some personal remarks to make, which partly cover that point.

Mr. JACKSON. Mr. President, will the Senator from Mississippi yield?

Mr. STENNIS. I yield.

Mr. JACKSON. I neglected in my remarks to say what is obvious, although I do not believe it needs to be said on the floor of the Senate, because it has been said so many times. As usual, the chairman of the subcommittee, the distinguished Senator from Mississippi [Mr. STENNIS], has performed a conscientious duty in accordance with his customary judicial sense of fairness. He has done so with great effort and much diligence.

I associate myself with the remarks of the Senator from Missouri [Mr. SYMINGTON] and other Senators concerning the outstanding work which the Senator from Mississippi has done and is doing in connection with this all-important investigation.

Mr. STENNIS. I thank the Senator from Washington for his fine cooperation.

Mr. GOLDWATER. Mr. President, will the Senator from Mississippi yield?

Mr. STENNIS. I am glad to yield to the Senator from Arizona, who is a relatively new member of the subcommittee and is making a fine contribution to its work.

Mr. GOLDWATER. I thank the Senator from Mississippi. I merely wished to pay my respects to the chairman for the careful work he has done and is doing as chairman of the subcommittee. I wish also to pay my respects and offer my thanks to the competent staff, who make it so easy to serve on the subcommittee.

Mr. STENNIS. I thank the Senator from Arizona on behalf of the staff and myself.

Mr. GOLDWATER. The subcommittee has submitted a good report. It is factual and truthful. It will give the American people confidence in the Central Intelligence Agency, although all of us must admit that none of us is perfect. I believe that in this particular case the package developed by the Central Intelligence Agency was a good intelligence package. Anyone who reads the report will have to agree with that statement. Also, anyone who reads the report will have to agree that there was an error in judgment somewhere. We cannot point the finger, nor can we select the spot.

I emphasize what the Senator from Washington [Mr. JACKSON] said about Mr. McCone. Mr. McCone is competent in judgment. I believe he did a good job. He was constantly aware of what was occurring after about July of last year. If my memory serves me correctly, he was in touch with his office, even though he was in Europe while the disturbances were taking place in Cuba. So there was no lack of interest on the part of Mr. McCone. He kept on top of the situation, as I have earlier related, because the report shows that the situation was well understood. But somewhere along the line, in my estimation, there was a breakdown.

Again, I thank the chairman for yielding to me and for the privilege I have to serve with him on this important committee.

Mr. STENNIS. I thank the Senator from Arizona for his remarks and for his very fine cooperation throughout the hearings and in the preparation of the report.

Mr. President, I now yield to the distinguished Senator from South Carolina [Mr. THURMOND], who is a new member of the committee this year. He was of great assistance during the hearings and cooperated in a splendid way. He has made a distinct contribution to the report.

Mr. THURMOND. Mr. President, I congratulate the distinguished chairman of the subcommittee for his fine work on the interim report. I also compliment the members of the committee and the staff who have worked hard on the report. I feel that the report is a good one. It is objective. It will be helpful to the people of the country to know exactly what the report contains.

It is my judgment that we cannot permit the Communists to remain in Cuba, only 90 miles off our shores. We should demand of Mr. Khrushchev, who is really in control of Cuba, rather than Mr. Castro, that he remove the Soviet forces, including personnel, armaments, and equipment, by a fixed date. If he refuses to remove the Soviet forces by a fixed date, it is my suggestion that the United States should sever diplomatic relations with the Soviet Union and that the Organization of American States should do likewise. If that should be done, I feel that Mr. Khrushchev might change his mind. It is my thought that Mr. Khrushchev would not want the biggest spy headquarters in the world closed; namely, the Russian Embassy in Washington; and that he would not want his other spy headquarters closed; namely, the Russian Embassies in Central and South America. However, if such demands failed to get results, then we should apply a naval and air blockade to Cuba in order to bring the Soviets to their knees.

It has been said that such action might be regarded as an act of war. Possibly it could be considered as such. But, Mr. President, it is my feeling that we cannot permit the Soviets to remain so close to our shores, because that jeopardizes the safety of this country, as well as that of the countries of Central America, of the countries of South America, and of the remainder of the free world. Furthermore, Soviet presence in Cuba provides for the Soviets a base for subversion.

If either of the suggestions I have made does not bring results, then we should not delay longer, but should turn this matter over to the military, in order that the Soviets can be forced out of Cuba.

It is my feeling that we have not been as strong on this matter as we should.

Last fall, when the President demanded that Khrushchev remove the Russian missiles from Cuba, I took occasion to praise the President of the United States; and I was pleased to praise the President for that action. I may say that at the time I was in Brazil, and that action by the President of the United States brought a favorable reaction on the part of the delegates from various free countries of the world who were attending the Interparliamentary Union meeting there.

However, since then, the situation has worsened, in my opinion; and we are now in a position where we cannot permit the present situation to continue. I feel that we must take action; and the quicker we take it, the better for the United States and for the entire free world.

Again, Mr. President, as I have stated, I believe we have here an excellent report; and again I commend the chair-

man of the subcommittee for his splendid work in connection with this interim report.

In closing, I would like to associate myself with the distinguished Senator from Washington in his laudatory remarks about Mr. McCone.

Mr. STENNIS. I thank the Senator from South Carolina, and I also thank him for his fine work.

Mr. President, in reference to Mr. McCone, the Director of the CIA, in my opinion he is very capable, very able, and, of course, highly dedicated and alert. He gave us the fullest cooperation, and he was fully frank to the committee. I could not find anything lacking.

I also wish to emphasize that the holding of a hearing on a major intelligence problem is a very delicate matter which should be handled with the utmost caution. I do not think representatives of this agency should be called in for an accounting every few days, or that any small so-called error should be magnified. Of course errors are made. One of the most revealing matters about which we were informed was the difficulty of properly evaluating intelligence. It comes from thousands of places all over the world, and is mostly chaff. That is a very, very difficult and highly important undertaking.

Mr. President, before I conclude, I should like to express briefly my personal views and convictions about the tragic Cuban situation. In doing so, I wish to make clear that I speak only for myself, not for the other subcommittee members, who, of course, will speak for themselves.

I have long said that the invasion of the Western Hemisphere by the forces of godless communism is the gravest and most serious of all the challenges and threats now confronting the United States. Our very survival may depend upon the prompt and proper solution of this problem.

Aside from the military threat—much as we may debate the size and quality of the military power which is currently maintained by the Soviets in Cuba—one conclusion is sure, certain, and inescapable: It is that Fidel Castro—aided, supported, and bolstered by his Soviet masters and their military might—is in every way possible spurring, supporting, and abetting the efforts of the Communists and other revolutionary elements to subvert, overthrow, and seize control of the governments of Latin America. It is with this in mind that we must assess the value to Khrushchev of his Cuban vassalage.

We know that it is Soviet Russia and world communism which is the real enemy in Cuba and elsewhere in Latin America. We know that it is the Kremlin which is calling the shots in this grim and unhappy drama and which is using Cuba for the furtherance and exploitation of its own sinister aims and ambitions.

Therefore, I am convinced that the number one priority of our national and foreign policy should and must be the complete removal of all Russians from

Cuba and the adoption of a firm and hard plan which once and for all will rid our hemisphere of this threat.

To those who say that this involves risks and the danger of a nuclear war, I reply that there comes a time—as there did last October—when risks must be taken in order to protect and preserve our vital national interests. The risks of doing nothing—of allowing this Communist threat to fester and grow and perhaps to subvert nation after nation—are infinitely greater.

We must make it crystal clear over and over again to all the world that the principles of our historic Monroe Doctrine are still part and parcel of our national policy, and that, regardless of the risks, we are not prepared to abandon it now. We must continue to demonstrate, by deed as well as by word, that we are determined to prevent, either in Cuba or elsewhere in the Americas, the creation or use of any externally supported military capability which endangers our security or that of the Western Hemisphere.

I close by pointing out again that this is an interim report. The subcommittee will continue its surveillance with reference to this problem, and will try to develop further facts in connection with it.

Mr. President, the Senator from Montana has asked that I yield to him.

Mr. MANSFIELD. Mr. President, I am sorry that I did not have an opportunity to read all the details of the speech of the Senator from Mississippi; but I was especially interested in the summary of major findings, 14 in number. If the Senator from Mississippi is willing to permit me to do so, I should like to make some comments and to ask some questions.

Mr. STENNIS. I shall be glad to have the Senator from Montana do so.

Mr. MANSFIELD. Mr. President, I am delighted to know, for example, that the inquiry has not yet been completed; also, that many of the recommendations which are made at this time are based on information which has been furnished in large part by the intelligence community headed by John McCone, the head of the CIA. I should like to join the other members of the committee who have expressed their great admiration for Mr. McCone and for the devotion to duty which he has displayed, not only in the position he now holds, but also in the positions of trust and confidence he has previously held in the Government of the United States.

I note that the first of the major findings, as summarized, is as follows:

1. While hindsight shows that the performance of the Central Intelligence Agency and the military intelligence agencies can be criticized in some areas, in other areas they performed creditably. Offensive weapons systems were identified before becoming operational and their locations and performance characteristics spelled out in a limited period of time despite adverse weather and an almost completely closed society.

I believe that is a fair statement, although I point out that so far as even intelligence agencies are concerned, we must allow a margin for error.

Furthermore, if my information is correct, what Mr. McCone has to deal with is an accumulation of intelligence estimates from other intelligence agencies, which he, because of his office, has to consolidate, synthesize, and make available to the National Security Council, and, most especially, to the President.

No. 2 is:

2. Although photographic reconnaissance has limitations, it was this capability which ultimately produced incontrovertible proof of the presence of strategic missiles and offensive weapons in Cuba. Credit is due to those involved in this mission.

I am glad to know this point has been raised, because questions have been raised about photographic reconnaissance. So the committee has performed a definite service in clearing up this matter.

No. 3 is:

3. While a reasonably competent job was done in acquiring and collecting intelligence information and data, in retrospect it appears that several substantial errors were made by the intelligence agencies in the evaluation of the information and data which was accumulated.

Again let me say that this is to be expected. It is too bad that the errors were substantial; but we must allow a margin.

Mr. STENNIS. Mr. President, the Senator from Montana is certainly correct in his statement in regard to allowing a margin for error. That is very clear when we see the mass of conflicting reports from human sources with which they have to deal, and in regard to which they have to allow for so much self-interest. In addition, sometimes they receive contradictions from photographic sources.

Mr. MANSFIELD. Yes.

Mr. STENNIS. That makes it almost impossible to know with certainty the exact location; or perhaps in checking, it is found that cloudy weather had intervened.

Mr. MANSFIELD. Or that the photographs were made from a wrong angle.

Mr. STENNIS. Yes.

Mr. MANSFIELD. In paragraph 4, the chairman of the committee and his committee have brought out the fact that on occasion the intelligence community has predisposition to evaluate opinion on the basis of what they think will happen rather than what the facts are.

I note that in subsection (b) of paragraph 4, the statement is made:

(b) The number of Soviet troops in Cuba was substantially underestimated throughout the crisis. On October 22, our intelligence people estimated that there were 8,000 to 10,000 Soviets in Cuba. They now say that, at the height of the buildup, there were at least 22,000 Soviet personnel on the island.

That statement can be related to one made several days ago by the distinguished Senator from New York [Mr. KEATING], in which he mentioned the fact that there were various figures, going up to 40,000, as shown in the report, and going down to 12,000, with 17,000, 22,000, and other figures in between. He referred to the situations as a sort of numbers game.

That is about the best way it could be stated. The chairman of the committee knows that, so far as the number enunciated by the President is concerned, that number was furnished to him, I would assume, by Mr. John McCone, based upon the intelligence of all the intelligence communities, and was stated as an estimate and not an actual figure. Heads going back and forth cannot be counted, and an accurate figure, under any circumstances, could not be arrived at.

Mr. STENNIS. It is necessarily a "soft" figure, as that term is used in intelligence work. The Senator is correct.

Mr. MANSFIELD. The chairman has cleared up that point.

In subsection (c) of paragraph 4 the following statement is made:

In reaching their pre-October 14 negative judgment the intelligence analysts were strongly influenced by their judgment as to Soviet policy and indications that strategic missiles were being installed were not given proper weight by the intelligence community. A contributing factor to this was the tendency on the part of the intelligence people to discredit and downgrade the reports of Cuban refugees and exiles.

I have two comments to make at this time:

First, I recall several meetings which the leadership attended with the President, the Chiefs of Staff, Mr. McCone, and other members of the administration.

When asked, Mr. McCone stated that every single bit of evidence which came to the attention of his committee, no matter from what source it had come—Cuban exiles or others—was looked into, and no bit of evidence was turned aside.

I repeat a statement in subsection (c): In reaching their pre-October 14 negative judgment—

If I remember correctly, the President was in Chicago. I see the Senator from Illinois is present in the Chamber. Perhaps he could state the date.

Mr. DOUGLAS. The speech in Chicago was on the night of Friday, October 19.

Mr. STENNIS. The President spoke to the Nation on the 22d.

Mr. MANSFIELD. On October 14 the first pictures were shown. They were the first pictures which indicated what was taking place. They got into Washington on the 15th.

As soon as the President got the initial information on October 14 he ordered increased photographic reconnaissance, so he was absolutely sure of the information which Mr. McCone then presented to him on October 21 and 22. He then called the leadership back from different parts of the country, and the next day showed the pictures, blown up, which proved beyond a shadow of a doubt that missiles had been implanted in Cuba.

Mr. STENNIS. The Senator is correct.

To make the point clear, October 14 was the date that the picture which revealed so much was taken. It was flown in here on the 15th. Evaluation was started that night, which was Monday night. Certain evaluations, which

are a very minute process, of course, require some time. Then, as the Senator from Mississippi recalls, the President was called back. He was notified, of course, before then, but he turned back on Thursday or Friday.

Mr. MANSFIELD. Mr. President, if the chairman will yield further, in paragraph 5, the committee states:

5. The subcommittee has uncovered no evidence to substantiate charges and speculation about a photography gap having existed from September 5 to October 14.

I am glad that the statement was made, because it answers various charges which have been made.

In subsection 6, the committee also sets at rest the report which has come to our attention from time to time about a conflict between the Central Intelligence Agency and the Strategic Air Command.

Then in subsection 7 the committee states:

7. To a man the intelligence chiefs stated that it is their opinion that all strategic missiles and bombers have been removed from Cuba. However, they readily admit that, in terms of absolutes—

I repeat that word "absolutes"—it is quite possible that offensive weapons remain on the island concealed in caves or otherwise.

That is a fair statement, if it is not misrepresented. No one can make a statement in a matter of this kind and be absolutely sure, as testimony given by Secretary McNamara and John McCone before various committees has proved. But that has been distorted by individuals from time to time to indicate that an absolute finding was made that there were strategic missiles and bombers yet in Cuba. I would only hope that the differentiation which the committee has brought out would be kept in mind.

Paragraph 8 refers to the fact that there are literally thousands of caves and underground caverns on the island of Cuba. That is known.

No. 9 raises a question but does not state a fact when it brings out the following:

9. Even though the intelligence community believes that all have been withdrawn, it is of the greatest urgency to determine whether or not strategic missiles are now concealed in Cuba. The criticality of this is illustrated by the fact that, assuming maximum readiness at preselected sites, with all equipment prelocated, the Soviet mobile medium range (1,100 miles) missiles could be made operational in a matter of hours.

I repeat that only a question is raised at that point. It is not a statement of fact.

Mr. STENNIS. That is very clear. No. 9 is a way of saying that eternal vigilance is required and is absolutely necessary.

Mr. MANSFIELD. Exactly. Point 10 again gets back to what the Senator from New York [Mr. KEATING] referred to several days ago as a "numbers game," concerning the number of Soviet troops and technicians in Cuba. As I have said before, and cannot repeat too often—and I do this only to indicate the honesty of the President—when the President has given out figures time and time again he

has depended on the estimates furnished him by Mr. McCone and others.

I was interested in the opinion expressed in point 11 relative to how high or how low the number of Soviet technicians and troops in Cuba are.

Point 12 is very interesting because in that paragraph appears the statement: They—

Meaning the Soviet-Cuban forces—

are admittedly capable of suppressing any internal rebellion or revolt mounted without external support, and it is clear that an invasion from without, to have a fair chance of success, would require large forces, extensive seaborne landing efforts, and adequate air cover.

It is clear that an invasion from without, to have a fair chance of success, would require, first, large forces; second, extensive seaborne landing efforts; third, adequate airpower.

I would add one further stipulation:

Fourth, time, because those situations cannot be mounted overnight. It takes time.

I am impressed with what the committee said in points 13 and 14.

I think the committee has done a meritorious job. The committee has done an honest job. It has done a straightforward job. The thanks of the Senate are due to the committee for the fairness, integrity, and understanding it has shown.

Mr. STENNIS. We thank the Senator from Montana very much for his fine and generous remarks on the work of the subcommittee, as well as his analysis of the points that were raised.

Mr. KEATING. Mr. President, will the Senator yield?

Mr. STENNIS. I am glad to yield to the Senator from New York.

Mr. KEATING. Since I am not a member of the committee, I have not engaged in this debate. As the Senator from Mississippi knows, I have had an interest in this subject.

I wish to express to the Senator from Mississippi and to the other members of his fine committee my gratification over the report. I commend them for the very careful way they have approached the task which was entrusted to them. I have just seen the report. It seems to be well and carefully prepared, which is typical of the work we have come to know the distinguished Senator from Mississippi engages in. The same is true with respect to the other members of the committee.

I wish to express my gratification particularly, as the Senator from Mississippi has, because of the fact that this is a unanimous report. There has been no tinge of partisanship or special interest entering into the preparation of it. Perhaps I can be pardoned for saying I am greatly heartened by the findings of the committee.

I join in the expressions of praise for Mr. McCone. It has been my observation that he has performed a fine service, and that there were times during this difficult period when the man on the street was often saying, "This is the fault of the CIA." This report clearly

demonstrates that that was not an accurate assessment, and I am happy that the committee so found.

I wish to add one word about the so-called numbers game, since my name was brought in by the distinguished majority leader. In that connection, as I am sure the distinguished majority leader realizes, I said there was no merit in engaging in a "numbers game," which is exactly the same thing the President of the United States said.

As to the troops in Cuba, if there are 12,000 or 13,000, which is the lowest estimate anybody has given, that is 12,000 or 13,000 too many. The committee has said so in the report. I believe that most people are agreed on that point.

I think the committee has performed a great service for our Nation, and is entitled to the highest praise.

Mr. STENNIS. I thank the Senator very much on behalf of the subcommittee. I thank him especially for myself, too. The Senator from New York has made a real contribution in this difficult field. I consulted with the Senator about the hearings at the beginning, and he made some helpful suggestions.

Mr. SALTONSTALL. Mr. President, will the Senator yield?

Mr. STENNIS. I am glad to yield to the Senator from Massachusetts.

Mr. SALTONSTALL. I agree with the Senator from New York that the Senator from Mississippi and other members of the committee—helping him, I hope—have done their best to bring out the facts, so far as they could find them up to the present time.

As I said before to the Senator from Mississippi, we have very clearly not made any recommendations, because we did not think it was the time to make recommendations.

Mr. STENNIS. Yes.

Mr. SALTONSTALL. I think the most important fact which is brought out in the report and the conclusions to be derived from it is the fact that the Russians have established a foothold in the Western Hemisphere, and that is something which has to be constantly in our minds, to make sure that the proper steps are taken to get them out of the hemisphere, if we can, and, in any event, to make sure that every step we take is a step in the interest of our own security.

Mr. STENNIS. I thank the Senator.

Mr. DIRKSEN. Mr. President, will the Senator yield?

Mr. STENNIS. I yield to the Senator from Illinois.

Mr. DIRKSEN. Mr. President, has the report now been officially released?

Mr. STENNIS. Yes. There is a "Secret" copy of the report with the Committee on Armed Services and of course with the Preparedness Investigating Subcommittee. It is classified as "Secret," and necessarily so. It is open to any Member of the Senate or of the House at those places. We think it is better not to take it out.

There is an edited copy which has now gone to the public and to the press. It went to the press this morning at about 9:30. That will be printed. It is now

mimeographed, but it will be printed as soon as the Printing Office can take care of that job.

Mr. DIRKSEN. The copy I have, styled an "interim report" by the Preparedness Investigating Subcommittee, is "for release"?

Mr. STENNIS. That is correct.

Mr. DIRKSEN. That is what the Senator refers to as the presently released copy, rather than the report itself?

Mr. STENNIS. The Senator is correct. That is the so-called sanitized version of the report. In other words, it has been cleared by the CIA itself and by the Department of Defense as being permissible for publication.

Mr. DIRKSEN. It is fair to assume that, if this is an interim report, there will be a subsequent report.

Mr. STENNIS. That is the expectation of the committee. We expect to continue a surveillance over this subject for any possible developments. This does complete the intelligence part, up until now.

Mr. DIRKSEN. The report itself—not the interim press release, but the report itself—still has the imprint of classification on it?

Mr. STENNIS. Yes.

Mr. DIRKSEN. And is available only to Members of the Senate?

Mr. STENNIS. Or to Members of the House. It will be in the committee rooms, as I said, available at any time.

Mr. DIRKSEN. That clarifies the situation.

Mr. STENNIS. I thank the Senator from Illinois.

Mr. President, I shall complete my remarks in about 2 more minutes.

I wish to thank, as well as commend, the members of the staff of the subcommittee who have worked so hard, both day and night, as well as one some holidays, preparing for the hearings and conducting them, and preparing the report.

I wish to single out two James T. Kendall, chief counsel, and Samuel R. Shaw, a U.S. Marine Corps general, who has been with us, for their especially fine and highly valuable work.

In the talk I made, I frequently used the term "intelligence community." I read now briefly a definition of that term, as carried in the report itself. I think it should be reflected in the Record:

Broadly speaking, the term "intelligence community" includes the Central Intelligence Agency, the Defense Intelligence Agency, the intelligence sections of the Army, Navy, and Air Force, the Joint Chiefs of Staff, the Department of State, the National Security Agency, the Atomic Energy Commission, and the Federal Bureau of Investigation. It is used in this report, however, in a somewhat more limited sense. Where the term appears in this report it primarily refers to and includes the Central Intelligence Agency, the Defense Intelligence Agency, and the intelligence sections of the Army, Navy, and Air Force. Other agencies are, of course, impliedly included in our use of the term to the extent that they participated in or contributed to any of the activities or operations discussed.

That definition refers to the term "intelligence community" which I used.

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In addition to what has been said about Mr. McCone, we had full cooperation from the intelligence chiefs of the Department of Defense and different services. We found that they, too, had rendered very fine service.

Mr. MILLER. Mr. President, will the Senator yield?

Mr. STENNIS. I yield to the Senator from Iowa.

Mr. MILLER. Mr. President, I should like to ask the Senator from Mississippi a question. If he has already answered it, I apologize, because I was unable to be present during the delivery of his previous remarks.

I, for one, was hopeful that the committee would be able to fix responsibility in the so-called Cuba buildup and indicate to us whether this was due to a slip-up in our intelligence systems or a slip at the policy- or decision-making level. I wonder if the Senator could tell me whether the interim report of the committee attempts to go into that question.

Mr. STENNIS. The report will speak for itself on that point. I do not mean to give the Senator a short answer, but that matter is covered, so far as the report goes into it, as clearly as possible. As the Senator from Massachusetts said, we did not go into final conclusions or recommendations. It is largely a factual report, with some observations indicated therewith.

Mr. President, I yield the floor.

EXECUTIVE SESSION

Mr. MANSFIELD. Mr. President, if the Senate will indulge me briefly, I wish to bring up some nominations. They have been cleared with the committees and the minority leadership. The time taken will be short.

Mr. President, I move that the Senate proceed to the consideration of executive business to consider executive reports of committees submitted today.

The motion was agreed to; and the Senate proceeded to consider executive business.

CONVENTION CONCERNING THE EXCHANGE OF OFFICIAL PUBLICATIONS AND GOVERNMENT DOCUMENTS—REMOVAL OF INJUNCTION OF SECRECY

Mr. MORSE. Mr. President, the majority leader has asked me to ask unanimous consent that the injunction of secrecy be removed from Executive G, 88th Congress, 1st session, a Convention Concerning the Exchange of Official Publications and Government Documents, together with a certified copy of a procès-verbal relating thereto, and a certified copy of the Convention Concerning the International Exchange of Publications, signed at Paris on October 18, 1960, transmitted to the Senate today by the President of the United States, and that the conventions and message from the President be referred to the Committee on Foreign Relations, and the President's message be printed in the Record.

The PRESIDING OFFICER. Without objection, it is so ordered.

The message from the President is as follows:

To the Senate of the United States:

With a view to receiving the advice and consent of the Senate to ratification, I transmit herewith a certified copy of the Convention Concerning the Exchange of Official Publications and Government Documents Between States, together with a certified copy of a procès-verbal relating thereto, and a certified copy of the Convention Concerning the International Exchange of Publications. Both of the conventions were adopted by the General Conference of the United Nations Educational, Scientific and Cultural Organization at Paris on December 3, 1958, and the procès-verbal was signed at Paris on October 18, 1960.

I transmit also the report made to me by the Secretary of State regarding the aforesaid conventions and procès-verbal.

JOHN F. KENNEDY.

THE WHITE HOUSE, May 9, 1963.

(Enclosures: (1) Report of the Secretary of State; (2) certified copy of Convention Concerning the Exchange of Official Publications and Government Documents Between States; (3) certified copy of procès-verbal; (4) certified copy of Convention Concerning the International Exchange of Publications.)

AUTHORITY FOR COMMITTEE ON FOREIGN RELATIONS TO FILE REPORT ON INTERNATIONAL COFFEE AGREEMENT, WITH INDIVIDUAL VIEWS, DURING ADJOURNMENT

Mr. MORSE. Mr. President, on behalf of the Committee on Foreign Relations, I ask unanimous consent that the committee be allowed to file a report on the International Coffee Agreement, 1962, with individual views, during the adjournment of the Senate.

The PRESIDING OFFICER. Without objection, it is so ordered.

COMPTROLLER OF CUSTOMS

The legislative clerk read the nomination of Frank H. Tuohy, of New Jersey, to be Comptroller of Customs, with headquarters at New York, N.Y.

The PRESIDING OFFICER. Without objection, the nomination is confirmed.

NATIONAL SCIENCE FOUNDATION

The legislative clerk read the nomination of Leland J. Hayworth, of New York, to be Director of the National Science Foundation for a term of 6 years.

The PRESIDING OFFICER. Without objection, the nomination is confirmed.

NATIONAL LABOR RELATIONS BOARD

The legislative clerk read the nomination of Arnold Ordman, of Maryland, to be General Counsel of the National Labor Relations Board for a term of 4 years.

The PRESIDING OFFICER. Without objection, the nomination is confirmed.

PUBLIC HEALTH SERVICE

The legislative clerk proceeded to read sundry nominations in the Public Health Service.

Mr. MANSFIELD. Mr. President, I ask unanimous consent that those nominations be considered en bloc.

The PRESIDING OFFICER. Without objection, the nominations will be considered en bloc; and, without objection, they are confirmed.

Mr. MANSFIELD. Mr. President, I ask that the President be notified immediately of the nominations confirmed this day.

The PRESIDING OFFICER. Without objection, the President will be notified forthwith.

LEGISLATIVE SESSION

Mr. MANSFIELD. Mr. President, I move that the Senate resume the consideration of legislative business.

The motion was agreed to; and the Senate resumed the consideration of legislative business.

A NATIONAL EMERGENCY ON CIVIL RIGHTS

Mr. JAVITS. Mr. President, first I wish to express my gratitude to the Senator from Illinois [Mr. Douglas] who, with his customary courtesy, has allowed me to proceed him in recognition. I shall not take very long.

I wish to address the Senate on the question of what has been occurring in Birmingham, Ala. Whether or not there has been a momentary suspension of the situation there, the Nation is facing a mounting crisis over racial relations, equality of opportunity, and the safeguarding of civil rights. It is critically important that this time be utilized to the full before something else happens which could give us even worse difficulties and complicate further the effort to remove the causes of these shattering events.

While I respect the President fully in everything he is trying to do about the very difficult situation which he faces in Birmingham, I most respectfully dissent from the administration's view, expressed by the President yesterday, that situations such as has occurred at Birmingham, Ala., cannot be reached by Federal law. I believe they can be reached through the courts with general power in the Attorney General to sue to enforce the rights of U.S. citizens under the 14th amendment.

I believe another way to reach them, or to try to reach them, is through the present criminal laws. It can be done in the Federal courts under sections 241 and 242 of the United States Criminal Code, which make it an offense to deprive any citizen of his constitutional rights.

The civil right under the first amendment to peaceably assemble and petition for redress of grievances has just been again restated by the Supreme Court of the United States in a case

theater and thereby draw on talent that normally would not be available outside of big show-biz centers. Mr. Rea, for his part, was willing to take a \$14,000-a-year salary, and the top actor's remuneration is \$400 a week, easily one-fifth of what a Broadway play might be worth to a good actor.

Here a theater can have roots, Mr. Guthrie says. No actors chasing too few jobs, or managers chasing too few theaters, or plays produced by people from some where else for buyers from Indianapolis. Not just show business and shopkeeping. Not one actor in 10,000 gets a chance to appear in four plays in one season, he added, not to mention the startlingly few jobs available at all.

To Mr. Cronyn this engagement is like a doctor's taking a year off from his routine daily practice to do basic research.

"It is so much healthier and worth while. It's clean."

Mr. HUMPHREY. Mr. President, I hope Senators will permit me a degree of parochial, sectional, and local pride when I say that we are greatly privileged in our area of America to have a truly great cultural center in the State of Minnesota, with our university, our many colleges, Walker Art Center, Minneapolis Institute of Fine Arts, our great Minneapolis Symphony Orchestra, the Guthrie Theater, many other theaters and motion picture centers, and many other fine cultural activities, including some of the finest choral groups and finest orchestras and bands to be found anywhere in the United States.

We in the Midwest feel very much a part and very much of belonging to and very much within the cultural development of the United States and, indeed of Western civilization.

I invite all my colleagues in the Senate and their families and friends to pay us a visit and to share with us the exciting and, I am sure, rewarding experience of an evening at the Guthrie Theater, where the best of the past and the best of the present are always available.

INTERIM REPORT ON CUBAN MILITARY BUILDUP

Mrs. SMITH. Mr. President, the Preparedness Investigating Subcommittee of the Committee on Armed Services of the U.S. Senate today made public its interim report on the Cuban military buildup. I think that it is a good report, and I certainly commend most highly the chairman of the subcommittee for the outstanding and truly great job he has done on this matter.

He has provided inspiring leadership on this matter. He has been forceful and firm, but he has displayed his truly magnificent judicial temperament in the fairness that he has extended to every member of the subcommittee and all parties concerned in the preparation of this report.

As would be expected in a unanimous report on such a serious matter as the Cuban military buildup, compromise is inevitable; and to the extent that it effects areas in which unanimous agreement can be arrived, this is constructive and desirable in the representative context of a democratic society. It is in that spirit that I signed and joined in the unanimous report.

But I wish to elaborate with an expression of individual observations that I have on this matter.

In the late summer and early fall of last year, treachery of the most reckless sort yet to be experienced in the nuclear age was taking place in this hemisphere virtually in our own backyard. The Soviet Union, despite its public and diplomatic protestations to the contrary, had embarked on a series of surreptitious activities in its Communist-dominated satellite of Cuba which were calculated to upset the world's delicate power balance. This grandiose plot of the Kremlin, if successfully executed, would mortally imperil the lives of 188 million citizens of these United States and millions more of their neighboring friends throughout Latin America.

Quite apart from the fact that these secretive activities compounded a previous flagrant violation of an internationally recognized cornerstone of U.S. policy—the Monroe Doctrine—they also constituted a brazen breach of the tacit understanding between the principal nuclear powers in the waging of the cold war, in that no nuclear power would undertake a provocative course of action so inimical to the vital national interests of another that the latter was given no option except recourse to the use of weapons from its nuclear arsenal.

Although we were aware that something rather extraordinary was going on in Cuba last summer, the exact nature of the activities was not actually known. Our elected officials sought from time to time to press high-ranking representatives of the Soviet Union for an answer. They were invariably told that any military activity taking place in Cuba was all directed toward achieving a defensive military posture for the Soviet Union's Communist puppet, Fidel Castro, who had purportedly developed a psychosis from the fear of another invasion attempt following the Bay of Pigs fiasco in April of the previous year. These bland assurances to our officials that all activity in Cuba was defensively oriented created the exercise in semantics in the public debate over whether or not a particular weapon was deemed to be offensive or defensive—at best, a rather tenuous distinction even conceding that in some rare instances it may have some validity. Even if one could accept the premise that all weapons being introduced into Cuba were defensive, the fact that the United States took no action to halt the defensive buildup leads inevitably to the inference that we were prepared then, as we seemingly are now, to condone the presence of a foreign system in this hemisphere.

In any event, the argument over offensive versus defensive weapons collapsed when the duplicitous treachery of the Soviet Union was finally exposed by conclusive proof that it had, in fact, introduced strategic weapons into Cuba and thereby outflanked our ability to detect a surprise attack which it had previously been assumed would arrive over our northern approaches. Yet, even assuming that we possessed the capability along our southern flank to detect attacking aircraft and missiles, their

launching from an enemy base merely 90 miles from our southernmost shore would reduce the 15-minute warning time to which our strategic retaliatory force is now geared, to something on the order of 6 minutes in some cases and virtually to zero in others—a situation clearly unacceptable to both the deterrent effect of our strategic force and our national survival. This was a real serious threat and one which had to result in a nuclear confrontation—we were given no option.

The Senate Preparedness Investigating Subcommittee held hearings in secret session on the Cuban military buildup and took testimony from representatives of the intelligence branches of the Government—generically known as the intelligence community. The interim committee report concentrates primarily on the numbers, types, and deployment of weapons and Soviet personnel believed to have been introduced into Cuba during the buildup and the belief of the intelligence community as to which and how many were withdrawn. While I may have agreed that the information contained within the interim report should be made available to the public, I have personally felt that the report should have included at least a recitation of the overriding issues presented by a Communist base in this hemisphere along with the data acquired by committee staff personnel in interviewing Cuban refugees and exile organizations in the Greater Miami area. Moreover, I would have preferred to have seen incorporated in any report of the committee, the lessons to be learned and remembered from the crisis over Cuba in October 1962.

Up to the time of the Cuban crisis, the United States had credited the Soviet Union with the ability of rather precisely determining the risks involved in its various adventures to impose their Communist tyranny upon the free world. Cuba, however, has demonstrated that the Communists, as was true with so many others who have sought to do us harm in times past, are simply incapable of evaluating that intangible something in our national character by which we suddenly resolve to stand firm, at whatever the risk in life or treasure, and will brook no further retreat or concession. We, ourselves, cannot predict in advance the point at which we will conclude that we have had enough so that this national resolve is evoked and if we cannot certainly the Communists cannot. King George III, the Kaiser, Hitler, and now Khrushchev have found that they could not properly gage this national trait of ours. The nuclear showdown of October 1962 will stand in history as another instance to corroborate the fact that those who seek to toy with our survival as a nation should realize that it just will not be countenanced. This is one lesson.

The crisis over Cuba also demonstrated that it is patently ridiculous for any foreign power to conclude that the United States is too liberal to fight; that our patience and restraint is indicative of democratic decadence; that we are prone to harbor thoughts of abject capitulation whenever nuclear rockets are rattled or

When it was learned four autumns ago that Dr. Guthrie was considering creation of a theater removed from New York, several far-flung cities scrambled to attract the noted director, Minneapolis only one of them.

"There are too few chances for people to experience and enjoy the entertainment the classic plays can provide," Sir Tyrone told all comers, "yet theater is as important to the life of a community as an orchestra or museums or libraries."

Quick to get cracking were a handful of Minnesotans, among them the university's Frank Whiting, Publisher John Cowles, Jr., General Mills Board Chairman Harry Bullis, Critic John K. Sherman, the T. B. Walker Art Center and, as the new theater's first program is forced to say, "others too numerous to mention."

Anyway, Minneapolis rolled up its sleeves, found land, raised a million and a half dollars, went even further than Producer Oliver Rea and Production Manager Peter Zelsler had been promised.

The players have been rehearsing for 2 months and their phone calls and letters reflect precisely the enthusiasm Dr. Guthrie dreamed of: "The stage is magnificent, tricky at first, but wonderful." The costumes, wait till you see 'em. And the people, these wonderful, open-hearted, generous people of Minnesota. What a relief from New York. We're going to give 'em some great performances."

The birth of a theater is an exciting portent. This is why Minnesota's Tyrone Guthrie Theater is one of the few major events of the American theater's year.

[From the Minneapolis Morning Tribune, May 7, 1963]

THE GUTHRIE THEATER

The opening of the Tyrone Guthrie Theater tonight with the production of "Hamlet" is a historic occasion in the intellectual and cultural life of the Twin Cities and the Upper Midwest.

It represents a very real triumph for thousands of men and women who have given generously of time, money, and talents to make this artistic and cultural ideal a living actuality.

It has been said that good theater, that is the art theater, represents a kind of cutting edge into the world of tomorrow. In all kinds of ways, in literature and the use of language, in costume and design, in philosophy and art, the theater influences men and has since its beginning. The Guthrie Theater undoubtedly will have profound effects on the life of this region.

The new theater, which is breathtaking architecturally, will of course, be used for more than the production of Shakespeare, Moliere, Chekhov, and Arthur Miller plays. Next week, for example, the Walker Art Center will inaugurate its series of "The Poet Reads" with appearances by Allen Tate and Isabella Gardner reading their own poetry. They are to be followed later by John Hall Wheelock and John Crowe Ransom.

Later this month, a series of jazz concerts will open at the Guthrie Theater with the Modern Jazz Quartet playing, to be followed by the Sonny Rollins Quartet in June. Thus at the very moment of its opening, the city and the region can see some of the many cultural uses to which the new theater will be put.

The Guthrie Theater needs, of course, continuing support and patronage. Nothing at this high level is ever easily achieved. There are always a few who care passionately and these will have to carry the main burden as they have in the past. But it is worth it. As one Minneapolitan, looking over the Guthrie a few days before it opened, remarked: Say, this really puts us out in front."

ANOTHER TEST FOR DECENTRALIZATION

(By Austin C. Wehrwein)

The professional American theater, caged by commercialism on Manhattan Island, neurotic with self-doubt and guilt complexes, loathed and loved by those who live in it, is about to experience an experiment that could help liberate it.

This experiment begins here on Tuesday when Tyrone Guthrie opens a 20-week repertory season with a "modified modern" dress production of "Hamlet" in which he dismisses the concept that Hamlet "is a constipated young man in long black tights."

Here, 1,000 miles from Broadway as the jets fly, in a gleaming \$2,500,000 glass-walled, 1,437-seat open-stage theater bearing Mr. Guthrie's name, the people of the Twin Cities (population 1,400,000) will launch a full-scale, truly professional regional repertory organization. Indeed, the theater will be supported on a scale and in the style that symphony orchestras have come to expect and enjoy.

REPERTORY TRADITION

This is not little theater; not stock; not straw hat; not road show; and it is definitely not show biz.

It is a happy marriage of community chest-type of impulse that raised contributions of \$1,800,000 and the highest degree of professionalism innocent of profit motive. It is a long-awaited step toward the repertory tradition of Europe, Britain and Russia but without Government support or direction.

If it works here, interest already smoldering in places like Milwaukee, Detroit and Cleveland is very likely to burst into flame, the cultural course of this country may well be changed.

"I don't think a theatre should be any more self-supporting than the public library," Peter Zelsler, production director, who with Oliver Rea, the administrator, makes up the troika that created the enterprise out of shared disgust for Broadway show biz.

For the Upper Midwest the four-play season is the most important cultural event since the first concert by the Minneapolis Symphony 60 years ago. For the world of drama it is one more test of the long dream that decentralization spells salvation.

"A dream itself is but a shadow," Hamlet tells Guildenstern. No shadow at the box office, the season is already a smash. Long before opening, advance subscription ticket sales (\$18 top, down to \$5.40) exceeded \$221,000.

And total advance sales (single top \$5, down to \$1.50) exceeded \$325,000. Optimism abounds that it will be a cinch to reach the 75 percent capacity needed to meet the \$660,000 operating budget, which for comparable New York productions would be at least double.

Mail orders have come from as far off as New York, San Diego and Biloxi. But much credit is given to 1,000 tireless women volunteers who have worked over an area in a 100-mile radius from the Twin Cities pushing the project at teas, cocktail parties and dinners. Rita Gam and jovial Douglas Campbell, Mr. Guthrie's assistant, talked to a labor meeting and the AFL-CIO bought out an entire performance.

Dayton's department store sold about 40 percent of the season subscription tickets on its credit card and permitted the use of its 400,000-name mailing list for direct-mail advertising. A \$377,000 Ford Foundation grant that came as a bit of a windfall will go a long way towards insuring financial help during the 3 years picked as the try-out run. The troika is cautious, however. The project's real success will be measurable, they warn, 3 years since when the novelty has worn off.

By artistic standards this is also a season of high promise. Besides "Hamlet," Mr. Guthrie—Tony to his close friends, Dr. Guthrie to a revering cast and Middlewesterners too shy to use his title, Sir—will direct Chekhov's "The Three Sisters."

Mr. Campbell, like Mr. Guthrie, a veteran of the Old Vic, will stage Moliere's "The Miser" and Arthur Miller's "Death of a Salesman." The acting company includes Hume Cronyn, his wife Jessica Tandy, George Grizzard, late of "Who's Afraid of Virginia Woolf," and now the lead in "Hamlet," Rita Gam and Zoe Caldwell. Some supporting roles will be taken by University of Minnesota graduate students on leave under grants from the McKnight Foundation.

THEATER DESIGN

The theater, the acoustics of which are still doubtful and yet to get the acid test, was designed by Ralph Rapson, head of the university architectural department. The auditorium is horseshoe shaped. The seats, which are upholstered in subdued colors, sweep around the deep brown wooden open-platform asymmetrical stage in a 200-degree arc. Ramps to the area below the stage allow startling entrances and exists through the audience areas.

In off season the theater will be used for chamber music and jazz concerts, lectures, and other plays but probably never for standard road shows.

All this began 4 years ago when Oliver Rea and Peter Zelsler were working on the musical "Juno," which had a short run on Broadway. They agreed they were disenchanted and shared a hunch that the country might be right for decentralization. They joined forces with Mr. Guthrie, a kindred spirit whose successes at the Stratford, Ontario, Shakespeare Festival and the Old Vic made him a natural for this project. Along the line a luncheon with Brooks Atkinson, to whom they went for advice as a veteran champion of the far-off Broadway drama, resulted in a story about their dream in the New York Times. Response from around the country resulted in a Rea-Guthrie coast-to-coast "shopping trip."

The turning point was reached after Mr. Rea happened to meet John Cowles, Jr., editor of the Minneapolis Star & Tribune, at a football game in Iowa City. Mr. Cowles, hearing that the shopping team was coming to Minneapolis to see Dr. Frank Whiting, director of the University Theater, promised to swing into action. He set up a meeting for Mr. Rea and Mr. Guthrie and it made no great difference that the Individualistic Mr. Guthrie showed up in sneakers without socks. He is nothing if not eloquent.

Mr. Cowles lined up the keen, energetic young men that make the next-in-line group in the Twin City power structure and, as Mr. Guthrie put it, "Minn will come through."

Mr. Cowles quietly laid the groundwork for getting a \$400,000 grant on a tract of land adjacent to the Walker Art Center from the Walker Foundation. Contributions began to flow in; they came from all the usual sources touched in community service drives and from 3,500 families, the junior league, the women's club and even 37 cents from a Sunday school class in a small town called Mankato.

Mr. Rea and Mr. Zelsler are now émigrés from Broadway by choice and Mr. Guthrie, who will commute off season to his home in Ireland, has the rank of professor at the 28,000-student university which, in the words of Dr. Whiting, has a love affair with the theater without messy entanglements.

PAY SCALE

A chance to take part in a new theater enterprise and the promise of steady work in classic plays has made it possible to pay a scale well below that of the commercial

that we stand in such trembling fear of the thought of a nuclear war that we insist on peace at any price and will paralyze the initiative of our Government, be it Democratic or Republican, in coping with the many and varied Communist-inspired threats against us. The staunch support overwhelmingly given by U.S. citizens and the governments of Latin America to the President during the crisis over Cuba should well serve as another lesson to any foreign power bent on destroying us and the principles of liberty and freedom for which we stand.

Another lesson to be learned from the Cuban crisis is that governments, as with people, have a tendency to discount or ignore altogether certain indicators which, if they were to be accepted and believed, would necessarily override preconceived philosophical convictions. The public debate over the military buildup in Cuba really evolved into an issue of whether or not those in official positions of government were giving sufficient credence to information available to them which, although lacking the dignity of conclusive proof, nevertheless, certainly suggested a high probability that strategic weapons were being introduced by the Soviet Union into Cuba contrary to a preconceived philosophical conviction that the Soviet Union would not risk a nuclear showdown with the United States despite the tremendous military advantage to be gained by such a bold adventure in Cuba.

Finally, of course, is the lesson which we should have learned long ago but apparently have a tendency to forget. The Soviet Union, under its peculiar Communist standards and never recognizing a moral obligation, has left a trail of broken treaties and agreements in the wake of its international affairs. Having lied blatantly about introducing strategic weapons into Cuba, are we to accept at face value the Communist assurances that they have all been withdrawn or that they will not be reintroduced?

For several months prior to the crisis in October, thousands of Cubans were fleeing the Communist tyranny imposed by Fidel Castro. Those who were interviewed upon their arrival in the United States by representatives of our intelligence agencies were reporting that Soviet ships in Cuban ports of call were being unloaded at night behind hastily erected barricades to obscure all dock activities from inquisitive Cuban passers-by, and that, suddenly, Cuban stevedores, who had previously unloaded Soviet cargoes, were no longer permitted to do so. They were also reporting that the routes taken by the military convoys in departing from the docks were not in a direction toward any known military installation, but, rather, seemed to be headed out toward the countryside, and that in the outlying towns and villages through which the convoys passed in the night, curfews were imposed, requiring all Cubans to remain in their homes, and all municipally generated electricity was shut off at the source.

Refugees who had fled from such towns and villages told of the unmistakable rumblings of the convoys as they passed through, and that those who dared peer out could see, by light reflected from the headlights of the vehicles, trailers transporting large cylindrical objects draped with canvas. Obviously, they were not able to pass judgment on the offensive or defensive nature of these objects, but they know they were missiles—and big ones, at that.

Refugees who had fled from the countryside reported that the Russians were summarily evicting farmers from their lands, around which fences were erected immediately. Shortly thereafter, blasting was heard, and large quantities of construction materials were seen to enter these restricted areas, from which even the Cuban military personnel were excluded.

Other refugees from the seaport areas were describing the newly arriving Russians as being young, physically fit, well disciplined, and possessing an unmistakable military bearing. Upon debarking from the ships, they were seen forming in ranks, and either marching off in step or moving out in military personnel carriers.

With the possible exception of construction activity in the restricted areas, our high-altitude U-2 aerial photographic reconnaissance flights could detect none of this clandestine activity. Consequently, the intelligence community, claiming the absence of evidence, continued to adhere to the view that the activity, whatever it was, could only be defensive in nature; and the American public was so informed. With respect to the Russian personnel, all of whom arrived in Cuba garbed in civilian sports clothing, the intelligence community continued to assert that these were merely military instructors and advisers or civilian technicians concerned with improving the Cuban economy, which, under the great promises of communism, had deteriorated to the point where important commodities were rationed. On the basis of information coming to them from the underground in Cuba, the Cuban exile organizations in Miami were asserting that these new arrivals were Soviet combat troops, despite their civilian sports apparel, and that they were present in Cuba in numbers ranging from 20,000 to 50,000. In Havana alone, Soviet troops were seen on the streets in greater numbers than American tourists were at the height of the tourist season in the days before Castro. Yet, the intelligence community apparently discounted these reports, because it was not until October 25 that the technicians became combat troops. Months later, the intelligence community reevaluated its data on Soviet troop strength in Cuba, and agreed with the refugee reports that there were 22,000 Soviet combat troops in Cuba during the crisis. Early this year the intelligence community adhered to an estimate of 17,500 Russian troops in Cuba, while exile organizations were stating that there were 35,000.

Obviously, a head count throughout the entire island is impossible, and high-altitude reconnaissance is least effective in determining numbers and nationalities of persons on the ground. Yet, there have been some in high office who have dismissed the argument over how many Soviet troops were or are now in Cuba, on the ground that it is immaterial. I believe it is very important to arrive at a sound judgment on this point, despite the difficulty of conformation, because it is a critical factor for the military in judging the probable success of a campaign in the light of the strength of the probable opposition to be engaged and overcome. Its proper evaluation cannot be lightly dismissed, for it determines the enemy's probable order of battle. Had the United States been required to invade Cuba during the crisis, to insure the destruction of the strategic missile sites, there might well have been a serious element of surprise awaiting our forces.

The quantities and types of the various weapons which the Soviet Union attempted to deploy in Cuba are fully set forth in the subcommittee's interim report. There are one or two, however, which should receive further attention.

The flight of a U-2 on the 29th of August confirmed the existence of a number of surface-to-air missile sites employing the SA-2 missile similar in many respects to our Nike-Hercules. There are 24 of these sites, having 6 launchers each, deployed in a tightly knit air defense around the entire perimeter of Cuba. This particular weapon is credited with three successful intercepts of high-flying U-2's—that of Gary Powers over the Soviet Union, a few years ago; a Nationalist Chinese U-2 over Red China, the month before the Cuban crisis; and Major Anderson's U-2 on October 27, during the crisis.

It does not appear that any official analysis was made of the probable reasons behind the Soviet Union's move to give Cuba the type of air defense capability represented by this sophisticated weapon system. Those within the intelligence community who gave the matter any thought at all reasoned that since the SA-2 missile is relatively ineffective against low-flying aircraft, which would normally provide close ground support to an invading force, these sites were surely not meant for repelling any possible future invasion attempts. Therefore, they must be for the purpose of denying to us further aerial reconnaissance by U-2's, in order to hide something of real significance—strategic missiles, perhaps? No official recognition, so far as we know, was given to this reasoning and intuitive judgment.

While these surface-to-air missile sites, at the time when they were spotted, were in varying stages of completion and were not yet considered to be operational, it was quite evident that some of them soon would be. This would necessarily inject a new element of risk to future U-2 flights. The repercussions flowing from the loss of the U-2 over Soviet ter-

ritory remain too vividly etched in memory to warrant the risk of repetition. Consequently, the operation of U-2 flights was transferred from the Central Intelligence Agency to the Strategic Air Command.

The date on which the entire surface-to-air missile complex became operational was not conclusively established. Apparently, the sites was not ready by October 14, when the Soviets displayed their medium-range ballistic missile sites, or, if they were ready, they withheld their fire. Differing reasons have been advanced for this anomaly. On the one hand, if they were not ready, then the Soviets were premature in revealing their medium-range ballistic missiles on October 14, thereby indicating perhaps a construction slippage or poor phasing between completion of the surface-to-air missile sites and the ballistic missile sites.

Conversely, if they were operational, but withheld their fire, then it is surmised that the Russians displayed only the ballistic missile sites which they purposely wanted us to see, keeping in reserve, through deployment in caves or by camouflage, the genuine strategic weapons capability they sought to retain. One thing, however, is certain: These sites achieved a sufficient capability to take the life of Air Force Major Anderson, who piloted a U-2 over Cuba on October 27.

High-altitude photographic reconnaissance of Cuba continues on a regular basis, without interference. It is reasonable to believe that because the Soviet Union could not deliver on its guarantee of on-site inspection, due to Castro's adamant attitude, it is permitting aerial reconnaissance to continue without hindrance, in lieu of on-site inspection. While it is hardly an adequate substitute, we must not overlook the very significant fact that aerial reconnaissance, upon which we place so much reliance—perhaps even too much, can be denied to us at any time the Soviet Union tires of its permissive suzerainty of these overflights. Moreover, there are indications that Cubans are being trained in the maintenance and operation of these surface-to-air missiles. Just how lenient or long-suffering Castro may be should his men take over these sites, remains to be seen. However, I cannot for a moment subscribe to the view, as some would have us do, that the presence of Soviet troops in Cuba is a mixed blessing, because they can control Castro's emotional and irrational actions. On the contrary, the Soviet presence in Cuba is simply intolerable to all patriotic Americans, all of whom are gradually coming to the realization that the threat of the Soviet presence in Cuba is so grave that, one way or another, sooner or later, it will have to be eradicated. The Cuban refugees and exiles share similar views.

Mr. President, I am personally distressed to hear the repeated accusations of obvious self-interest directed against the Cuban refugee and the continuing maligning of his character. Despite the fact that more than 168,000 Cuban ref-

ugees have either fled to or have settled in the greater Miami area, it is reported that there has been no increase in the crime rate there, nor has there been any recorded court case of juvenile delinquency or illegitimacy attributable to the Cuban exile. This, I think, is a commendable reflection upon the good morals, high standards, and sterling character of the Cuban refugee. Yet, whenever he expresses his opinion upon the necessity, for the good of the hemisphere, of getting rid of communism in Cuba, his motives are immediately impugned, because, as it is claimed, his only interest is to reacquire his wealth and possessions which have been confiscated or expropriated by the Cuban Communist regime.

While I am realistic enough to know that some of the Cuban refugees may be motivated by economic or political gain by the overthrow of Castro and the eradication of communism from Cuba, nevertheless, the overwhelming majority are interested in returning to a free and democratic Cuba. How can we condemn the Cuban patriotic fervor when our own independence was achieved by men of similar patriotism? Isn't it really the unlawful presence of Russians in this hemisphere that is the root of the problem when the claim is made that the Cuban exile is trying to dictate the foreign policy of the United States, that is, another United States-Soviet Union confrontation, coming about through raids and forays of Cuban exile organizations against Castro?

Having himself been a victim of a Communist takeover of his government, with its attendant repressions and tyranny, he is more keenly aware of the patterns and drift of events in Latin America, which reveal to him the subversions taking place in other governments. Moreover, his experience has awakened him to the fact that if democratic government is to survive, responsible citizens must take an active interest in it.

Having been far more accurate in his estimates of the situation during the military buildup in Cuba than was our own intelligence community, it may be well to listen more attentively to what he has to say today. He claims as follows:

First, Cuba is being used as the advanced Communist base for the subversion of Central America and South America in a scheme to isolate the United States.

Second, Castro's stature alone as one who has successfully defied the Colossus of the North is an destabilizing factor in other Latin American governments.

Third, Because of the instability of governments caused by the influence of Castro on Latin America, people are transferring their wealth to the world capitals of governments outside Latin America at a rate faster than the Alliance for Progress can fill the vacuum from this flight of capital wealth. Consequently, the Alliance for Progress is doomed to failure so long as Castro and communism reign in Cuba.

Fourth, Strategic missiles are still in Cuba, either hidden in caves or ade-

quately camouflaged against detection by U-2 aircraft; and Castro, therefore, still constitutes a definite military threat to the United States and the hemisphere.

Fifth, Russian combat troops in Cuba number about 35,000. Token numbers are withdrawn now and again, but thousands more are introduced surreptitiously.

Sixth, Castro cannot trust the reliability of his old rebel army of the Sierra Maestra or of his militia, but must rely on Russian troops to control and repress the Cuban populace.

Seventh, So long as Russian troops remain in Cuba, an uprising by the Cuban people could not possibly succeed; and a great fear of the Cuban exile is a repetition of the slaughter of Budapest.

Eighth, Executions are occurring at a rate conservatively estimated at 500 a month throughout the island. Most are killed right on the spot without benefit of trial even by the Communist kangaroo court system.

Ninth, The underground in Cuba is losing its effectiveness because of infiltration by Castro sympathizers and it is not receiving any support by the United States despite official hints and inferences to the contrary.

Tenth, The block informer or neighborhood vigilante holds the power of life and death over those persons living within his neighborhood. He has an unlimited franchise to murder.

Eleventh, Persons who make applications—after being encouraged to do so—for exit visas are immediately marked as enemies of the regime. Some are permitted to leave on extremely short notice provided they have sufficient assets to buy their way out. Permission is most frequently given if the refugee owns a house or an apartment to leave behind for Russians to occupy. The refugee is permitted to take with him merely the clothes he wears.

Twelfth, The Communists have encouraged the degeneration of moral standards particularly among the teenagers.

Thirteenth, Cuban exiles are very worried over the Communist indoctrination of Cuban youths and the problem they will present should Cuba ever be free again.

Fourteenth, "Each individual Cuban is himself a republic" so that the political factions and organizational rivalries among the exiles mean nothing to anyone who understands the Cuban temperament. They will unquestionably unite for the common goal of freeing Cuba upon the showing of strong, able leadership.

The recommendations of the Cuban refugees over how Cuba is to be freed are as varied as opinions held by Americans. They are confident that the Russian troops will never leave through diplomatic means. Their removal is of the first priority in freeing Cuba. Some, of course, advocate a complete blockade because by depriving Castro of oil, his country will grind to a halt in 6 weeks. Others recommend an invasion either by the United States in its own self-interest or invasion by a Latin army supported

by the United States to avoid a direct United States soldier-Russian soldier confrontation.

All, however, are agreed, that paramilitary actions within Cuba and raids and excursions by Cuban exiles are a tremendous morale factor for the oppressed people of Cuba even though these raids, undertaken at tremendous personal risk, do not result in any massive destruction.

By those who seek justification for cracking down on the Cuban exile raids, it is claimed that legally they are in violation of our neutrality laws if they originate from U.S. soil. It is known among Cubans in Miami that prior to the crack-down, our Central Intelligence Agency was supporting these exile raids by furnishing money and equipment to exile organizations for that purpose. What was the attitude then of the Federal Bureau of Investigation or the Immigration Service or the Coast Guard toward violations of neutrality laws condoned and supported by another Government agency?

There are many questions which have yet to be explained and answered to a concerned and much confused citizenry. Ultimately, the full story surrounding our actions and inactions concerning Cuba will be told. The invasion at the Bay of Pigs, the question of news management during the crisis, the guarantee of on-site inspection apparently given in exchange for our pledge not to invade or to permit anyone else to invade, the relationship, if any, between Cuba and withdrawing our missiles from Turkey and Italy and the recent crackdown and betrayal of Cuban exiles whom we actively supported previously—even worse the utterly malicious attacks and aspersions cast upon the character of these courageous people.

The American people are generally frustrated and ashamed over the vacillation and inaction of our Nation toward the criminals and murderers ensconced in Cuba who daily flaunt their audacity at the mightiest Nation on this earth. That the Latin will follow a strong and forceful leader is not open to debate particularly since the unanimous support given by all Latin American governments to the President's firm stand. However, their despair in witnessing this Nation seemingly gravitating toward coexistence and acceptance of communism in this hemisphere will shortly, and inevitably lead to feelings of simple disgust.

How can these United States of America ever again claim to be the leader of the free world or ever hope to achieve the respect of other peoples so long as we tolerate—whether willingly or begrudgingly—the presence of this festering infection so very close to home?

We have been told that Cuba has another mixed blessing in that it is "a showcase of Communist failure" and that the Russians will find it much too costly to retain at a price of a million dollars a day, a mere pittance to the Soviets in the light of what is to be gained by subverting all of Latin America. Make no

mistake about it, we are not containing Castro communism within the island of Cuba.

I maintain that Cuba today is more nearly a showcase of U.S. failures than a showcase of Russian failure—failure to insure the success of the Bay of Pigs invasion; failure to oust a foreign system from this hemisphere in accordance with any number of treaties, pacts, and agreements including, if you will, the Monroe Doctrine; failure to exert the dynamic leadership demanded of it by all Latin America and failure to realize the threat that is posed—not only to Cubans but to ourselves and this hemisphere—by the continuing presence of this alien system of treachery. It must and it will be eradicated else we shall all fall victims to it.

Mr. KEATING. Mr. President, will the Senator yield?

Mrs. SMITH. I am pleased to yield.

Mr. KEATING. I commend the distinguished Senator from Maine both for her constructive work on the committee—which in my judgment has performed a magnificent service for our Nation—and also for her forceful and forthright address in the Senate today. The Senator from Maine is well known as one who has studied our Nation's defenses for many years. She is as well informed on the subject as any other Member of this body. I believe the lessons which she has drawn and delineated in her address are some which we, those in the executive branch, and the American people can well take to heart.

When the distinguished Senator from Mississippi [Mr. STENNIS] was present, I said I was very gratified that the report was a unanimous report and that all members of the subcommittee were in agreement on the findings. That is very much in the national interest. It is very constructive.

The distinguished Senator has added helpful comments here today and has put the report in proper perspective. I congratulate her wholeheartedly on her address.

Mrs. SMITH. Mr. President, I thank the very distinguished Senator from New York. No one has had a better understanding of the Cuban crisis and the needs of our country with respect to clarifying the problems and bringing about assurance to the people of the United States so that there will be less confusion. I appreciate very much the comment of the Senator from New York [Mr. KEATING]. He has made a very great contribution. When some people were doubting his word last fall, he was found to be right. I thank the Senator.

Mr. KEATING. I thank the Senator from Maine.

Mrs. SMITH. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mrs. SMITH. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

ADJOURNMENT UNTIL MONDAY,
MAY 13, AT 11 A.M.

Mrs. SMITH. Mr. President, I move, pursuant to the order previously entered, that the Senate adjourn to meet at 11 o'clock on Monday next.

The motion was agreed to, and (at 4 o'clock and 17 minutes p.m.) the Senate adjourned, under the order previously entered, until Monday, May 13, 1963, at 11 o'clock a.m.

CONFIRMATIONS

Executive nominations confirmed by the Senate May 9, 1963:

COMPTROLLER OF CUSTOMS

Frank H. Tuohy, of New Jersey, to be Comptroller of Customs, with headquarters at New York, N.Y.

NATIONAL SCIENCE FOUNDATION

Leland J. Haworth, of New York, to be Director of the National Science Foundation for a term of 6 years.

NATIONAL LABOR RELATIONS BOARD

Arnold Ordman, of Maryland, to be General Counsel of the National Labor Relations Board for a term of 4 years.

PUBLIC HEALTH SERVICE

The following candidates for personnel action in the Regular Corps of the Public Health Service, subject to qualifications therefor as provided by law and regulations:

To be senior assistant surgeon

Eugene A. Arnold, Jr.
Jo Anne F. Holzman
Joseph T. English

To be assistant surgeon

David L. Child Robert K. Heide
John R. Furman George A. Reich
Allan L. Brakensiek

To be senior assistant dental surgeon

Raymond E. Goepfrich
Richard D. Lowe
Terrance W. Baker

To be assistant dental surgeon

Richard P. Frank	Paul J. Helms
Richard F. Rappl	Bruce R. Thorburn
Robert F. Williams	Louis S. Vodzak
Sheppard M. Levine	William S. Driscoll
Charles A. Borgman	Stephen J. Christensen
Paul J. Carr	Joseph Schwartz
James C. Dunkel	Fred D. Greenblatt
John A. Matis	Robert H. Dumbaugh
Jack L. Cox	

To be assistant sanitary engineer

Vincent P. Barnaba

To be junior assistant sanitary engineer

Donald S. Baker
Robert L. Thoen
Joseph R. Tynsky

To be senior assistant sanitarian

William P. Wollschlaeger

To be assistant sanitarian

Edwin J. Heldig

To be senior assistant veterinary officer

Arnold F. Kaufmann
Melvin J. Worth, Jr.
Donald D. Smith.

To be assistant veterinary officer

Albert S. Ricker
John G. Orthoefer
Larry T. Grubbs